

# FAREHAM

BOROUGH COUNCIL

## AGENDA PLANNING AND DEVELOPMENT SCRUTINY PANEL

**Date:** Wednesday, 8 June 2022

**Time:** 6.00 pm

**Venue:** Collingwood Room - Civic Offices

**Members:**

Councillor M R Daniells (Chairman)

Councillor Ms S Pankhurst (Vice-Chairman)

Councillors Ms F Burgess

Mrs T L Ellis

Mrs J Needham

P Nother

N J Walker

**Deputies:** Ms C Bainbridge

Mrs P Hayre



**1. Apologies for Absence**

**2. Minutes (Pages 5 - 8)**

To confirm as a correct record the Minutes of the Planning and Development Scrutiny Panel meeting held on the 01 February 2022.

**3. Chairman's Announcements**

**4. Declarations of Interest and Disclosures of Advice or Directions**

To receive any declarations of interest from Members in accordance with the Standing Orders and the Council's Code of Conduct and disclosures of advice or directions received from Group Leaders or Political Groups, in accordance with the Council's Constitution.

**5. Deputations**

To receive any deputations of which notice has been lodged.

**6. Planning and Development Portfolio Overview (Pages 9 - 14)**

To receive a presentation from the Director of Planning and Regeneration providing an overview of the Planning and Development Portfolio.

**7. Coastal Partners (Pages 15 - 18)**

To receive a presentation from the Coastal Management Partnership which will provide an update on the service, climate change and information on current projects as well as the day-to-day maintenance of the Fareham Borough Council coastal assets.

**8. Planning Strategy Update (Pages 19 - 20)**

To consider an update from the Head of Planning Strategy and Economic Development on prevailing planning strategy matters.

**9. Executive Business (Pages 21 - 22)**

To consider any items of business dealt with by the Executive since the last meeting of the Panel, that falls under the remit of Planning and Development Portfolio. This will include any decisions taken by individual Members during the same time period.

**(1) Fareham Coastal Defence Study (Fareham Quay and Alton Grove to Cadour Drive) (Pages 23 - 26)**

**10. Planning and Development Scrutiny Panel Priorities**

To provide an opportunity for Members to consider the scrutiny priorities for the Planning and Development Panel.



P GRIMWOOD  
Chief Executive Officer

Civic Offices  
[www.fareham.gov.uk](http://www.fareham.gov.uk)  
31 May 2022

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# FAREHAM

BOROUGH COUNCIL

## Minutes of the Planning and Development Scrutiny Panel (to be confirmed at the next meeting)

**Date:** Tuesday, 1 February 2022

**Venue:** Collingwood Room - Civic Offices

**PRESENT:**

**Councillor** M R Daniells (Chairman)

**Councillor** (Vice-Chairman)

**Councillors:** T Davies, J S Forrest, L Keeble, N J Walker and Mrs T L Ellis  
(deputising for P J Davies)

**Also Present:** S D Martin



## **1. APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors P Davies and N Gregory.

## **2. MINUTES**

With reference to item 6 on the agenda of the previous minutes, members enquired whether there has been any response to the letters that the Council has sent to Central Government relating to the advice provided by Natural England in respect of recreational disturbance on the New Forest. The Director of Planning and Regeneration confirmed that a response has recently been received and would be made available to all members of the Panel.

It was noted that on page 6 of the agenda pack, the final sentence of item 6 should read 'The pragmatic solution that has been *developed*', not '*development*'.

Subject to the amendment above, it was RESOLVED that the Minutes of the Planning and Development Scrutiny Panel meeting held on the 25 November 2021 be signed and confirmed as a correct record.

## **3. CHAIRMAN'S ANNOUNCEMENTS**

There were no announcements made by the Chairman.

## **4. DECLARATIONS OF INTEREST AND DISCLOSURES OF ADVICE OR DIRECTIONS**

There were no declarations received from Members of the Panel.

## **5. DEPUTATIONS**

There were no deputations received at this meeting.

## **6. PLANNING STRATEGY UPDATE - PRESENTATION**

At the invitation of the Chairman, Councillor S D Martin, Executive Member for Planning and Development, addressed the Panel on this item.

The Panel received a presentation from the Head of Planning Strategy and Economic Development on prevailing planning strategy matters, including the Local Plan examination, the latest Authority Monitoring report and Infrastructure Funding Statement 2020/21. A copy of the presentation is attached to these minutes as Appendix A.

There was a discussion about the number of environmental mitigation schemes affecting development in the Borough and concerns were expressed by some Panel Members about the impact of multiple schemes on the viability of development and house prices. The Director of Planning and Regeneration provided reassurance about the degree to which viability concerns are assessed at a plan making stage and can be taken into account in the setting

of policy, for example affordable housing levels. Councillor Martin addressed the Panel, at the invitation of the Chairman, and offered Panel Members the view that the need to find environmental mitigation solutions was both a product of the value of Fareham's natural environment on a national scale, but also can result in the protection of more land for nature in perpetuity.

During the discussion on the Housing Delivery Test and the suggestion that empty properties should be included in its calculation, it was agreed that the Head of Planning Strategy and Economic Development would investigate to see if it was possible to determine the number of empty properties across the Borough.

RESOLVED that the Planning and Development Scrutiny Panel notes the contents of the presentation.

## **7. EXECUTIVE BUSINESS**

### **(1) Fareham Borough Solent Waders and Brent Geese Mitigation Solution**

There were no questions or comments for clarification in respect of this item.

### **(2) Implications of Natural England advice on New Forest Recreational Disturbance**

With reference to the suggestion within the report of further survey evidence about the impact from residents of Fareham recreating in the New Forest, members enquired whether there had been any progress. The Head of Planning Strategy and Economic Development confirmed that this was being taken forward.

### **(3) Council Owned Trees - Ash Dieback Disease**

In response to discussion regarding whether the programme of tree work and felling from Ash Dieback will include provision for planting replacement trees, the Director of Planning and Regeneration confirmed appropriate opportunities for replanting will be undertaken as part of the programme of work, with the costs met from existing budgets.

## **8. PLANNING AND DEVELOPMENT SCRUTINY PANEL PRIORITIES**

Members of the Panel were invited to consider the Scrutiny Priorities for the Planning and Development Scrutiny Panel.

In discussing the Scrutiny Priorities, it was confirmed that an item will be brought to the first meeting of the Panel in the new municipal year which will provide members with an update on Coastal Management work, including advice on prevailing sea level rise projections as previously requested by Councillor Walker.

In response to a request that an update be provided in respect of the Hampshire County Council funding bid to Central Government to help improve

transport facilities, it was agreed that if an opportunity arises, an invitation will be issued to the County Council to attend and advise the Panel accordingly.

RESOLVED that the Panel considered the Scrutiny Priorities for the Planning and Development Scrutiny Panel.

(The meeting started at 6.00 pm  
and ended at 7.50 pm).

# FAREHAM

## BOROUGH COUNCIL

### **Presentation to Planning and Development Scrutiny Panel**

**Date:** 08 June 2022

**Report of:** Director of Planning and Regeneration

**Subject:** PLANNING AND DEVELOPMENT PORTFOLIO OVERVIEW

#### **SUMMARY**

The Planning and Development portfolio is diverse ranging from planning policy and the Local Plan, to parking strategy and liaison on transportation matters, to flooding, coastal management and biodiversity. This item will deliver an overview of the portfolio and provide members of the panel an insight into the future role of the panel in scrutinising the Council's Executive.

Attached at Appendix A is the current list of Executive Portfolio responsibilities as agreed on the 16 May 2022 at an Individual Executive Decision meeting.

#### **RECOMMENDATION**

It is RECOMMENDED that Members note the contents of the presentation.



## Executive Portfolio Responsibilities - 16 May 2022

### **Policy and Resources**

- Financial Strategy
- Corporate Vision and Priorities
- Capital and Revenue Budgets
- Public Consultation
- Public Relations
- Council Tax
- Commercial Property Portfolio
- National Non Domestic Rates (NNDR)
- Procurement
- Estate Management
- Economic Development
- Community Action Teams
- Daedalus Vision
- Debt Recovery
- Town Centre Regeneration
- Equalities
- ICT and Personnel
- Performance Management (including Systems Thinking)

### **Planning and Development**

- Planning Policy
- Flooding and Coastal Management
- Local Plan
- Development Design
- Tree Management
- Transportation Liaison
- Parking Strategy
- Building Conservation
- Community Infrastructure Levy (CIL)
- Welborne
- Sustainability and Climate Change
- Biodiversity

### **Leisure and Community**

- Leisure Strategy
- Play Areas
- Fareham Leisure Centre
- Holly Hill Leisure Centre
- Fareham Live
- Westbury Manor Museum
- Community Centres
- Activities for Children and Young People
- Community Development
- Town Centre Events
- Community Grants

- Youth Activity Funding
- Community Service Level Agreements

## **Housing**

- Housing Strategy
- Homelessness
- Council Housing - Regeneration
- Council Housing - Construction
- Housing Options
- Housing Advice
- Housing Benefits
- Housing Allocations
- Tenancy and Leaseholder Management
- Housing Grants and Home Improvements
- Maintenance of Council Housing Stock
- Liaison with Social Housing Providers
- Housing Estate Management

## **Health and Public Protection**

- Environmental Health
- Community Safety
- Air Quality
- Enforcement - (litter, fly tipping, graffiti, abandoned vehicles, unauthorised encampments)
- Contaminated Land
- Car Parks and Parking Enforcement
- Dog Control
- Pest Control
- Emergency Planning
- Health and Safety
- Public Health
- Building Control Partnership
- Street Naming and Numbering
- NHS Liaison
- Local Land Charges
- Food Safety

## **Streetscene**

- Waste Collection
- Vehicle Fleet
- Recycling
- Street nameplates
- Green Waste
- Cemeteries and Crematorium
- Fareham in Bloom
- Street Cleaning

- Public Conveniences
- Bus Shelters and Benches
- Parks, Open Spaces and Grounds Maintenance
- Sports Pavilions, Pitches, Greens and Courts
- Countryside Rangers
- Henry Cort Sculpture Park - Maintenance
- Allotments



# FAREHAM

## BOROUGH COUNCIL

### **Presentation to Planning and Development Scrutiny Panel**

**Date:** 08 June 2022

**Report of:** Director of Planning and Regeneration

**Subject:** COASTAL PARTNERS

#### **SUMMARY**

The Panel will receive a presentation from the Coastal Service which will include an update on the service, climate change and information on current projects as well as the day-to-day maintenance of the Fareham Borough Council coastal assets.

#### **RECOMMENDATION**

Members are now invited to note the contents of the presentation.

## Introduction

1. Fareham Borough Council coastal protection officers are working collaboratively in a Partnership providing a shared coastal flood and erosion risk management service with our neighbouring local authorities of Portsmouth CC, Gosport BC and Havant BC. This has enabled the Partner authorities to pool their resources and develop expertise and capacity to provide a high-quality, cost effective service.
2. The service has continued to grow over the last twelve months with the current number of roles at sixty-four and a budget of £3.8m for 2022/23. The future looks robust with a Capital Investment Plan exceeding £200m over the next ten years benefiting from Grant in Aid from Defra / Environment Agency funding.
3. Delivering services more efficiently has led to lower costs to the Partner Authorities, with Fareham's current savings standing at £269,000 (£348,000 including inflation) against pre- partnership budgets.
4. Overall including Fareham there has been a saving of £4.6million of project efficiencies to date.
5. Chichester District Council is about to join the Partnership as the fifth partner in Spring 2022, building a stronger more resilient partnership, increasing the knowledge and skillsets and increasing future work opportunities and income which will continue to enrich the service delivered to Fareham's coastal communities.
6. The partnership continues to be committed to its vision working with Fareham, *"To manage coastlines, improve community resilience and enhance the natural environment"*.

## Climate Change

7. Managing the impacts of Climate Change on our environment is a priority. Coastal Partners analyse data collected by our in-house Geomatics team and the South-east Regional Monitoring Programme (<https://coastalmonitoring.org/southeast/>) to understand the short and longer term impacts of sea level rise and increased storminess on our coast. This information is important for asset maintenance along the Fareham coastline and to assist in the future design and adaptation of coastal defences. Environment Agency guidance on climate change is incorporated into scheme design to ensure latest sea level rise rates and extremes are considered.

## Asset Management and Maintenance

8. Asset management and maintenance is provided for all of FBC's owned coastal assets, through a risk-based approach. Routine inspections, recommendations, programme scheduling, and repairs are carried out throughout the year.

## Projects Update

### **Fareham Quay and Alton Grove to Cadour Drive Flood and Coastal Erosion Risk Management Scheme (FCERM) Studies**

9. These Studies received executive approval in February 2022 and the process to procure a consultant is currently underway.
10. The Study will look to identify long term sustainable options to address:
11. Climate change, erosion risk and landfill, flood risk to properties, cost of maintaining poor condition defences and public safety risks

### **Hook Lake Coastal Management Study**

12. This study received executive approval in July 2020 and is currently underway to identify options to fulfil a legal requirement to create new intertidal habitat to offset losses elsewhere in the Solent and Hamble estuary.
13. The two-year study is being undertaken to better understand the site, explore the potential for creating new intertidal habitats, look at wider recreation opportunities and develop preliminary designs for a scheme.
14. The study will look to at how we can maximise the potential benefits for both local people and wildlife to keep Hook Lake a special place.



# FAREHAM

## BOROUGH COUNCIL

### **Presentation to Planning and Development Scrutiny Panel**

**Date:** 08 June 2022  
**Report of:** Director of Planning and Regeneration  
**Subject:** PLANNING STRATEGY UPDATES

#### **SUMMARY**

The presentation will provide an opportunity to communicate to members of the Panel any relevant updates pertaining to Planning Strategy matters, including the Local Plan.

#### **RECOMMENDATION**

It is RECOMMENDED that Members note the contents of the presentation.



# FAREHAM

## BOROUGH COUNCIL

### **Report to Planning and Development Scrutiny Panel**

**Date:** 08 June 2022  
**Report of:** Director of Planning and Regeneration  
**Subject:** EXECUTIVE BUSINESS

#### **SUMMARY**

One of the key functions of this Scrutiny Panel is to hold the Executive Portfolio Holder and senior Officers to account in delivery of the service and the Improvement Actions identified in the Council's Corporate Priorities and Corporate Vision.

Members are therefore invited to consider the items of business which fall under the remit of the Planning and Development Portfolio and have been dealt with by the Executive since the last meeting of the Panel. This also includes any decisions taken by individual Executive Members.

The relevant notices for decisions taken are attached for consideration.

#### **RECOMMENDATION**

It is recommended that Members consider the items of business discharged by the Executive since the last meeting of the Panel and make any comments or raise any questions for clarification.



# FAREHAM

## BOROUGH COUNCIL

2021/22  
Decision No.  
2342

### Record of Decision by Executive

Monday, 7 February 2022

<b>Portfolio</b>	Planning and Development
<b>Subject:</b>	<b>Fareham Coastal Defence Study (Fareham Quay and Alton Grove to Cador Drive)</b>
<b>Report of:</b>	Director of Planning and Regeneration
<b>Corporate Priority:</b>	Protect and enhance the environment

**Purpose:**

To seek approval to undertake coastal defence study to develop Flood and Coastal Erosion Risk Management (FCERM) Scheme options for the Fareham Quay and Alton Grove to Cador Drive frontages, to reduce flood and erosion risk alongside the impacts of those risks on historic coastal landfill.

The project will also provide an opportunity to investigate additional broader outcome opportunities important to Fareham Borough Council (FBC) and the wider Fareham community relating not only to the environment, but also to the improvement of the public realm, regeneration, enhancement of amenities, improvement of recreation opportunities, access and community health and wellbeing.

Fareham Quay is situated at the end of Fareham Creek in the north corner of Portsmouth Harbour (Appendix A), the frontage is tidally dominated, relatively sheltered and subject to wind driven waves.

Located within three kilometres of Fareham Quay, the Alton Grove to Cador Drive frontage, north of Portsmouth Harbour, near Portchester (Appendix A), is fronted by a shallow intertidal foreshore. Given the exposure to the prevailing south and south westerly winds, the frontage is susceptible to wave overtopping when strong winds combine with high tidal conditions. Both coastal frontages and existing defences are owned and maintained by FBC and are now reaching the end of their serviceable life.

Across both frontages, a significant number of properties are at risk of an extreme tidal flood event during the next 100 years. Further to this, both coastal frontages are identified as historic coastal landfill sites. Continued erosion of defences in these locations could also risk exposing further landfill and potentially pollute the environmentally important Portsmouth Harbour.

The aim is to undertake a combined FCERM coastal defence study for the Fareham

Quay and Alton Grove to Cador Drive frontages. The Study will assess and develop longer-term coastal management options, reducing flood and erosion risk and addressing historic landfill issues, as recommended in the River Hamble to Portchester Strategy (RHPS) (2016) and the North Solent Shoreline Management Plan (2010).

The study will also put forward a proposal and outline design to try and secure further funding for detailed designs and to implement and construct the preferred option.

**Options Considered:**

At the invitation of the Executive Leader, Councillor R H Price, JP addressed the Executive on this item.

As recommendation.

**Decision:**

RESOLVED that the Executive:

- (a) approves commencement of the Fareham Coastal Defence Study; and
- (b) agrees that the Director of Planning and Regeneration is given delegated authority to procure and deliver the works, subject to the award of contract being made through an Individual Decision of the Executive Member for Planning and Development.

**Reason:**

If no coastal defences were in place, 49 properties across both areas are at tidal flood risk from a 1/100-year extreme tidal event today, substantially increasing to a total of 400 properties at risk during the same event in 100 years (Appendix B).

Further to this, both sites are former landfill sites, with historical operation of landfill activities from as early as 1932. The RHPS, identified the Fareham Quay frontage as a 'medium risk' landfill site. The area is currently defended by a poor condition block wall which has several recent failures requiring remediation. The Alton Grove to Cador Drive frontage has been identified as a 'high-risk' site as most of the area is undefended and subject to erosion with areas of poor condition concrete sandbag walls. Continued erosion of defences in these locations could also risk exposing further landfill and potentially pollute the environmentally important Portsmouth Harbour.

Due to the apparent risks at both these sites and following adoption of the RHPS, both Fareham Quay and Alton Grove to Cador Drive were identified as priority sites to progress coastal flood and erosion risk management schemes.

Sea defence damage and failures present an on-going and increasing risk to public safety. Since 2012, various maintenance activities have taken place at both sites. If no future planned maintenance is undertaken, sections of the frontage at both sites will continue to fail, as recently seen during Storm Barra (7<sup>th</sup> December 2021) at Salterns recreation ground.

The Fareham Coastal Defence Study and associated schemes are included in the Environment Agency's Capital Investment Programme, although it is likely that limited grants will be available for the delivery of the schemes. Funding for the study was approved by the Southern Regional Flood and Coastal Committee (SRFCC) in December 2020 along with funding from FBC.

**Confirmed as a true record:**

Councillor SDT Woodward (Executive Leader)

Monday, 7 February 2022

